

Welcome to Streamlined Acquisition of Commercial Items.

To this point in this module, you have completed instructional mate provided detailed coverage of the definition of a commercial item, emphasis on market research, and the description of agency needs.

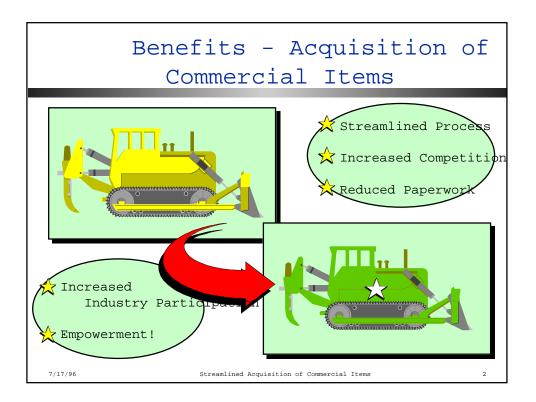
This lecture outlines the major changes to the contracting process acquisition of commercial items brought about by the Federal Acquistreamlining Act of 1994.

Its purpose is to highlight significant changes and their resultant the contracting process.

It discusses the new skills that the workforce must master to take of the acquisition reform initiatives.

It illustrates aspects of several of the Acquisition Reform Guiding especially empowerment (#1), reducing cycle time (#3), using comme products (#5), world class solicitations (#7), best value (#8), ar inspect (#9).

It is followed by a practical exercise that reinforces the major to



There are significant benefits that can be reaped by the acquisitic thanks to these changes.

Use of the new streamlined procedures will will save considerable t money for both the Government and industry:

- The contracting process is simplified and shortened, allowing Go agencies to reap resource savings and to do more with less.
- The Government gains access to a wider portion of the commercial marketplace, increasing competition and accessing more items.
- Many burdensome, government-unique provisions have been eliminat reducing administrative costs and encouraging increased industry participation in the government contracting process.

These changes also empower contracting officers with a great deal of flexibility, and encourage them to make decisions based on good bus sense and best value.

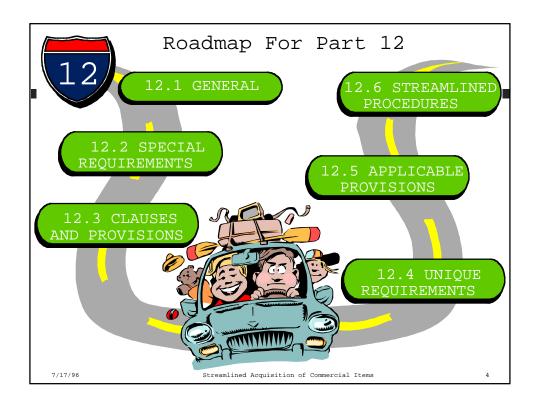
Let's discuss the new skills that our workforce must acquire in orcadvantage of these benefits.



Examples of the new skills required by government contracting personal

- To determine what are customary commercial practices.
- To tailor terms and conditions to a particular commercial buy.
- To determine what is a reasonable response time.
- To evaluate different commercial offers.
- To evaluate alternative terms and conditions proposed by offeror There are also impacts on nongovernment contract professionals:
  - They will be able to deal with government contracting personnel the same way that they deal with other industry customers.
  - Those who have never cared to deal with the Government may now f they are able to do so, on terms they are accustomed to.

Government acquisitions will definitely to be open to a much larger of the marketplace.



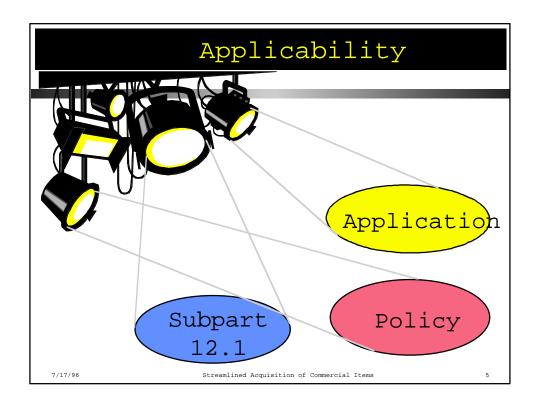
The most obvious change to our Federal Acquisition Regulation (FAF new Part 12 - Acquisition of Commercial Items.

This part prescribes policies and procedures unique to the procuren commercial items.

It implements the Government's preference for the acquisition of contems as expressed in FASA 94 by establishing procurement practices closely resembling those of the commercial marketplace.

It embraces and encourages the use of commercial business practices It requires agencies to seek out commercial items to satisfy their requires contractors and subcontractors at all levels to incorporat items as components of items supplied.

Let's "take a ride through the FAR", highlighting the changes, their the resultant benefits.



Let's look first at Subpart 12.1, General. The new policy is that shall:

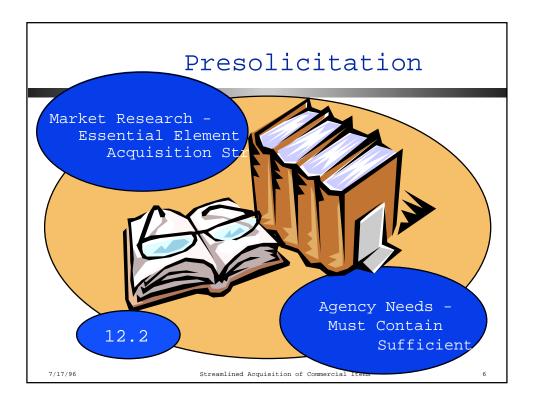
- Conduct market research to determine whether commercial items or nondevelopmental items (NDI) are available that could meet agenc requirements.
- Acquire commercial items or NDIs when they are available to meet agency needs.
- Require primes and subs at all tiers to incorporate commercial i NDIs as components of items provided to the agency.

Part 12 is applicable to the acquisition of supplies and services material definition of a commercial item in Part 2.

This part does not apply to acquisition of commercial items below purchase threshold, using SF44, imprest fund, and government-wide commercial purchase card.

Use of the new policies, provisions and clauses is mandatory for sissued after December 1, 1995.

(12.101) (12.102)

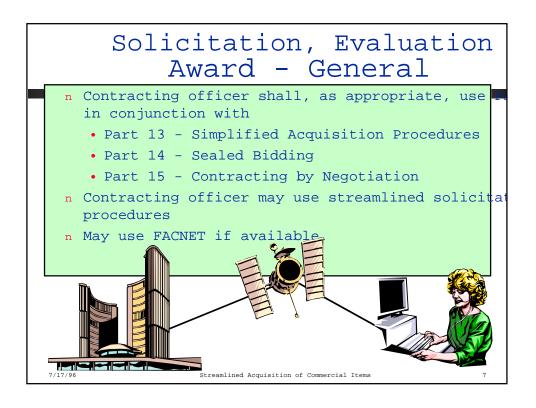


Subpart 12.2 presents special requirements for the purchase of commitems. These are intended to make the acquisition of commercial it closely resemble those purchased by the commercial marketplace.

Market research is an essential element of building a strategy for purchase of commercial items and establishes the foundation for the description of need.

The description of agency's need must contain sufficient detail for offerors to know which commercial items or services to offer.

If agency needs can be met by a commercial item buy, then that ager accrues the benefits of increased flexibility and streamlining. (12.202)



Part 12 covers acquisition of commercial items where value of contrexceeds micropurchase threshold. It states:

- Use policies/procedures in Part 12 in conjunction with Parts 13, appropriate.
- Ensure relationship with Part 13 language is clear.
- If policy in any other Part inconsistent with Part 12, Part 12 t precedence.

Contracting officers may use the streamlined procedure for soliciti for commercial products.

Use FACNET if available.

This speeds up the process and cuts administrative costs. (12.203)



Standard Form 1449, Solicitation/Contract/Order for Commercial Item be used when issuing written solicitations or awarding contracts for commercial items.

Refer to SF1449 Handout. Note that it can be used as a solicitatic order form (contract) for commercial items.

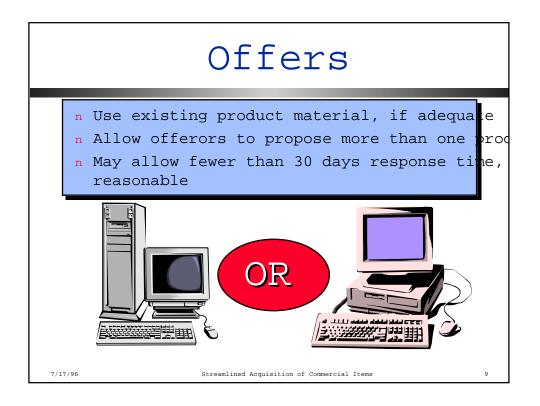
(Interim rule pending - adds can be used to issue orders, such as opurchase order).

Also note blocks 27a and 27b, which are used to highlight the clau addenda. The form can also be used as a receiving document (block Similar to SF 1447 (Solicitation/Contract), DD 1155 (Order for Supposervices). Designed to complement use of Part 12 clauses (more on later).

Other forms are incompatible with Part 12 because they reference FI clauses not used for commercial items or reference the Uniform Cont Format which is not being used.

The form may also be used for documenting receipt, inspection and acceptance of commercial items.

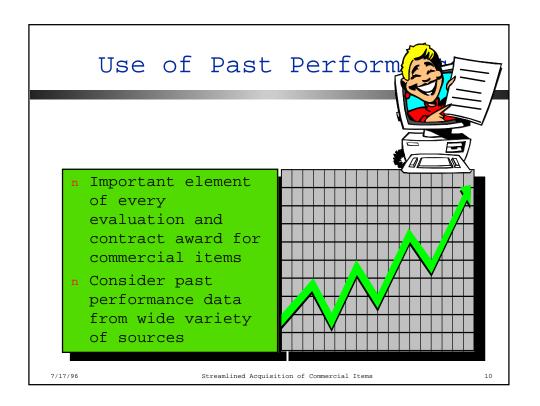
This simplifies and speeds up the process. (12.204)



If, as a result of market research, the contracting officer determine product literature is adequate for evaluation purposes, it should be of technical proposals. This saves proposal costs.

Offerors allowed to propose multiple products, allowing contracting consider entire product line. The contracting officer shall evaluat product as a separate offer. More flexibility to contracting office May allow fewer than 30 days response time for receipt of offers, i reasonable. Helps speed up the process.

(12.205)



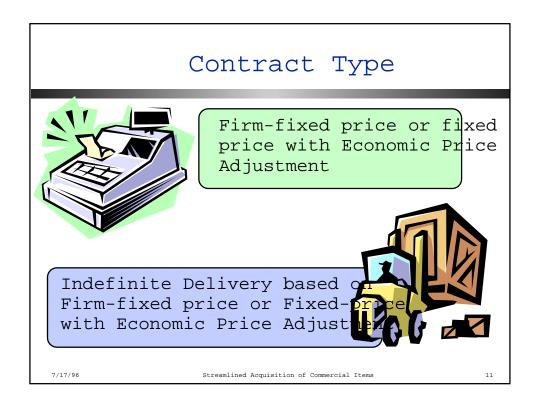
Past performance is a required element for every evaluation/award f commercial items.

FAC 90-26 and subsequent language at FAR 15.605 and 42.1503 establishes thresholds for inclusion of past performance as an eval factor and collection of past performance data.

Past performance data is available from sources both inside and out Government.

Using past performance data as an evaluation factor in the purchase commercial items parallels industry use of past performance. It all the Government the benefits of a best value type of procurement as increased flexibility and customer satisfaction.

There is an extensive discussion of past performance in Module 5. (12.206)

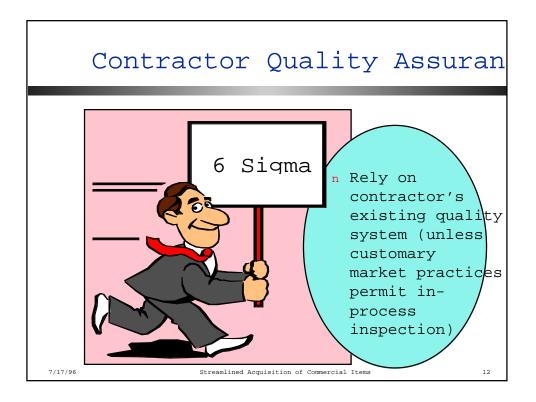


Agencies shall use firm-fixed price contracts or fixed price contracts or fixed price contracts or fixed price contracts.

Indefinite-delivery contracts may be used where prices are establis on a firm-fixed price or fixed price with economic price adjustment Use of any other contract type is prohibited.

This keeps the process simple and keeps administrative costs to a n (12.207)

\*Interim change pending - deletes this sentence, adds "labor hour of with a not to exceed price, indefinite quantity contracts, or any of fixed price type contracts may be used if consistent with customary practices for the commercial item being acquired."

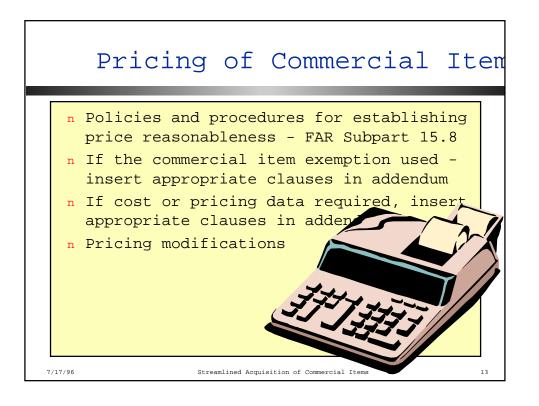


Contracts for commercial items shall rely on contractor's existing systems as a substitute for government inspection, testing, and accunless customary market practices permit in-process inspection.

Any resultant in-process inspection shall be conducted consistent v commercial practice.

This is also a cost saver. Government inspection, testing, and accresource-intensive, expensive, and can be time-consuming.

(12.208) (46.102) and (46.202-1)



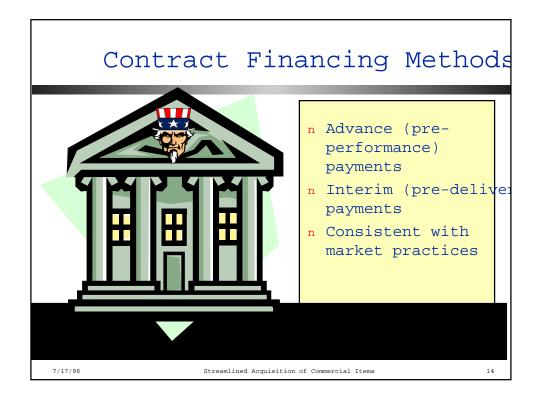
FAR Subpart 15.8 contains the policies and procedures for establish reasonableness for commercial items.

The commercial items pricing language found at 12.209 is consideral extensive than language found in government-unique pricing provisic Subpart 15.8, due to assumption that the prices for the items will below the TINA threshold or will fit under one of the exceptions. promotes streamlining and avoids additional documentation.

However, if the contracting officer determines that circumstances per the buy make it appropriate to use any of the pricing provisions at 15.8, the appropriate clauses must be inserted in an addendum.

When an existing contract for a commercial item was priced under or exceptions, no cost or pricing data may be obtained for a modificat the modification would change the contract from one for a commercial one for other than a commercial item.

If the exceptions are not used, the contracting officer may be requested obtain cost or pricing data to determine price reasonableness for a modifications. If so, insert the appropriate clauses in the addence (12.209)



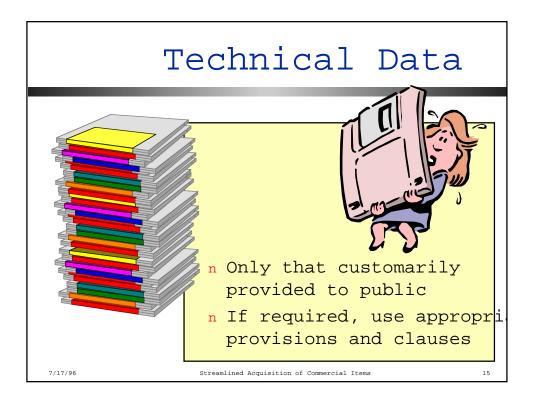
The post-FASA FAR recognizes that buyer financing is a customary mapractice for some commercial items, hence a totally new subpart 32. (Commercial Item Purchase Financing).

If market research confirms buyer financing is customary, the contraday offer financing. This must be consistent with customary market policies, and procedures in Part 32.

Customary market practice for commercial item financing may include

- Advance (pre-performance) payments which may not total more than percent of the contract price.
- Interim (pre-delivery) payments which apply after work is done b delivery. An example is when a contractor has assigned parts fr inventory to the contract and started work.

Buyer financing allows the contracting officer greater flexibility. (12.210) (Subpart 32.2)

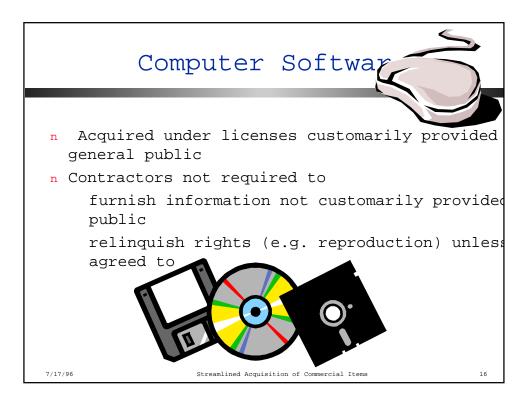


Except as provided by agency-specific statutes, the Government shal only the technical data (and rights in that data) customarily provipublic.

When acquiring the data, assume that the data delivered was develor exclusively at private expense.

If technical data is required, include the appropriate provisions  $\epsilon$  an addendum to the solicitation and the contract. This saves money additional technical data can be expensive.

(12.211)



Commercial computer software or commercial computer software documentation shall be acquired under licenses customarily provided public.

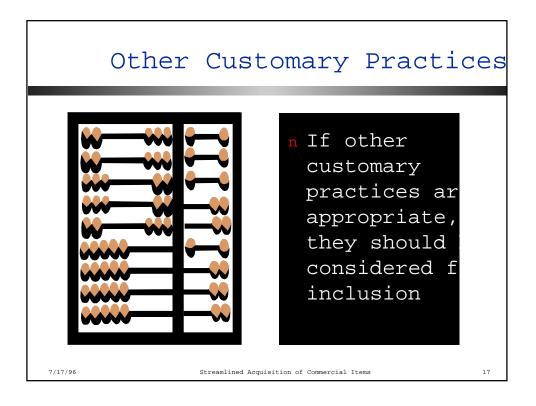
Offerors are not required to

- Furnish technical information related to commercial computer sof computer software documentation not customarily provided to the
- Relinquish to the Government rights to use, modify, reproduce, r perform, display or disclose commercial software or documentatio as mutually agreed to.

The Government shall have only those rights specified in the licens contained in any addendum to the contract.

Again, this is a money-saver. Asking a contractor for additional i to relinquish certain rights can get expensive.

(12.212)



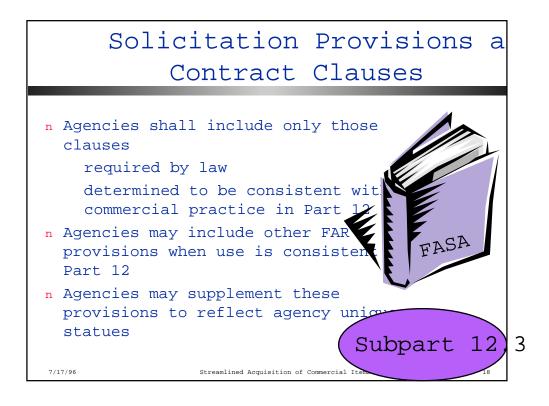
It is customary for both the buyer and the seller to propose terms conditions for a transaction, written from their respective perspec

Terms and conditions in Part 12 are written from the Government's perspective as a buyer in the commercial marketplace. These are geappropriate for most buys.

However, if other practices are appropriate to a particular buy, the considered for use, if appropriate in concluding a business arrange not otherwise precluded by law.

This provides the Government with the appropriate flexibility needs the marketplace.

(12.213)



Subpart 12.3 establishes solicitation provisions and contract claus acquisition of commercial items. They are limited to those...

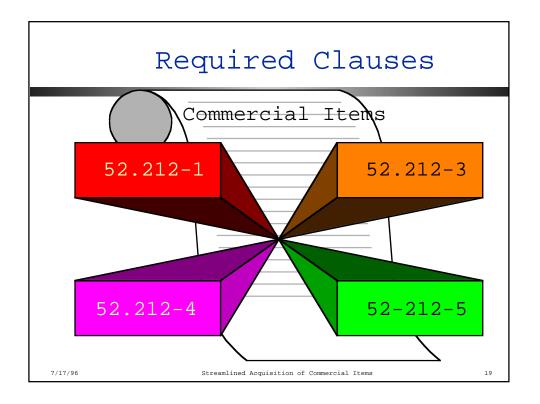
- Required to implement provisions of law or executive order.
- Determined to be consistent with commercial practice.
- There are no "standard" practices across industry found in Part There are, however, three solicitation provisions and two contra specifically tailored to commercial items. They will be discuss

The contracting officer may include other FAR provisions by addend when their use is consistent with the limitations of Part 12, such

- Use of indefinite-quantity contract.
- Use of options.
- Use of recovered material.

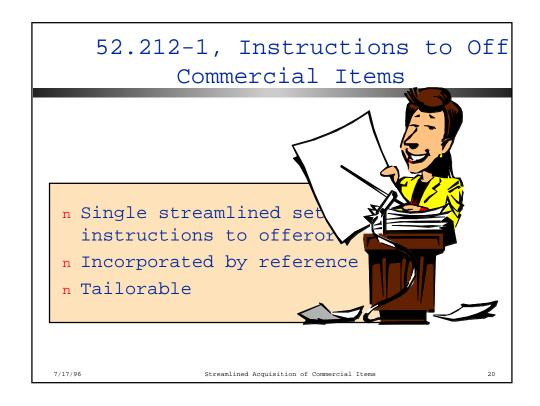
Agencies may supplement these provisions to reflect agency-unique & These provisions and clauses are highly streamlined, cut the paperv burden tremendously, and give the contracting officer a great deal flexibility.

(12.301)



These clauses are required for use in solicitations and contracts f commercial items.

(12.301)



Instructions to Offerors - Commercial Items. (52.212-1)

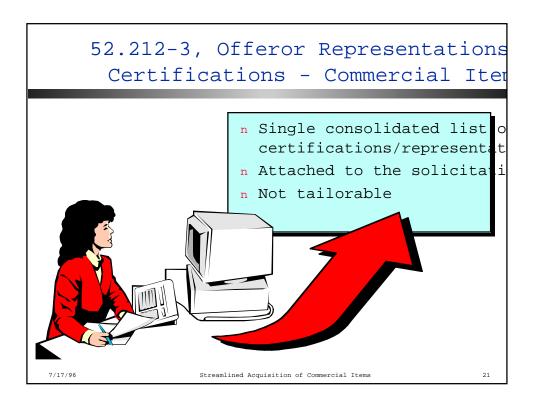
(Please refer to the Commercial Clauses Handout for coverage of this subsequent clauses.)

This provision contains a single streamlined set of instructions ur government procurement of commercial items. It is based on existir language, but has been significantly simplified and tailored for contem acquisitions. For example, it deals with things such as submit offers, multiple offers and late offers.

It is incorporated into the solicitation by reference and can be  $t\epsilon$  if necessary.

(12.301) (52.212-1)

(Interim rule pending, adds post-award debriefing paragraph listing information that may be disclosed to other offerors.)



Offeror Representations and Certifications - Commercial Items. (52. This provision includes a single consolidated list of certification representations required to comply with laws or Executive orders (rotherwise eliminated by FASA) that may be applicable to commercial This is attached to the solicitation and is generally not tailorable (12.301) (52.212-3)



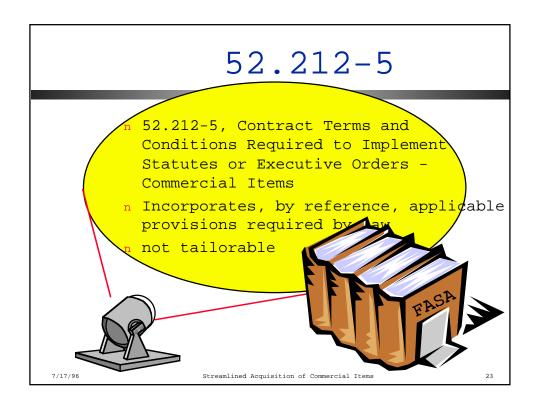
Contract Terms and Conditions - Commercial Items. (52.212-4)
This clause contains terms and conditions that are consistent with commercial practice and which generally address the "core" areas commercial contracts. Unique language addresses:

- Acceptance.
- · Changes.
- Excusable delay.
- Payment terms & conditions.
- Termination for convenience.
- Warranty.
- Compliance with laws.
- Claims.

While it is impossible to be "universally standard", this clause contracting officer elements of it to the particular item and market.

Note: No unilateral changes are allowed (unless tailored for same commercial practice).

(12.301) (52.212-4)



Contract Terms and Conditions Required to Implement Statutes or Exe Orders - Commercial Items. (52.212-5)

This clause includes in it 24 existing FAR clauses that implement a executive orders that may be applicable to commercial item acquisit contracting officer will indicate which clauses apply to the acquise The clause provides that the contractor is required to include only provisions in subcontracts for commercial items. They are:

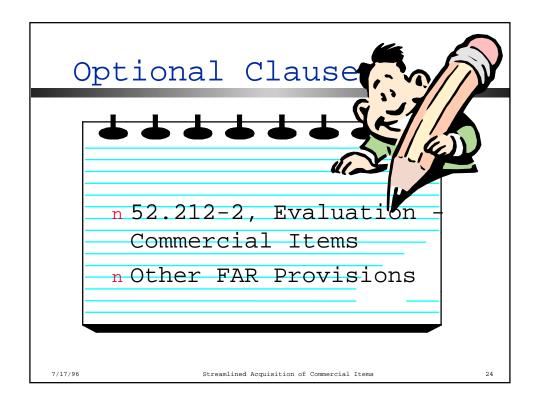
- § Equal Employment Opportunity.
- § Affirmative Action for special disabled and Vietnam era Veterans
- § Affirmative Action for handicapped workers.
- § Preference for privately owned U.S.-flagged commercial vessels May 1996).

Part 15 Clauses should be added if necessary.

Comptroller General Examination of Records Authority is included.

This clause is not tailorable without FAR deviation.

(12.301) (52.212-5)



Evaluation - Commercial Items. 52.212-2

This is an optional provision. It contains the framework for a sine evaluation tailored for offerors of commercial items.

When evaluation criteria are used, the contracting officer may use provision and establish specific evaluation factors.

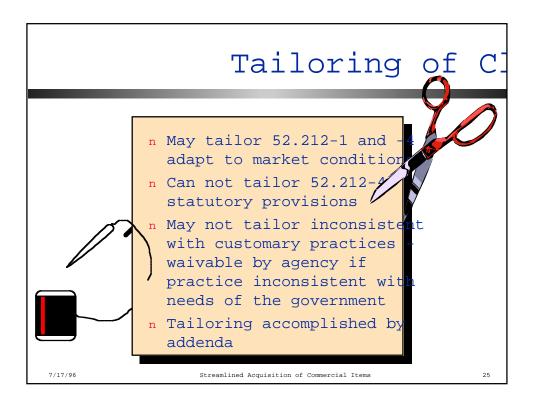
When this provision is not used, contracting officer must include a provision in an addendum.

Whatever provision is used must include a statement of the relative importance of the evaluation factors and the relationship of the no factors taken together to price.

This provision highlights the greatest value approach and can be  $t\epsilon$  each acquisition.

Contracting officers may insert other clauses that are determined to customary practice for that particular buy by using an addendum.

Note the tremendous flexibility this provision gives to the contract (12.301) (52.212.2)



The provisions and clauses established in Part 12 are intended to the maximum extent practicable, customary commercial market practice. However, because of a broad range and variations in customary practice contracting officers may, after conducting appropriate research, to and -4 to adapt to market conditions.

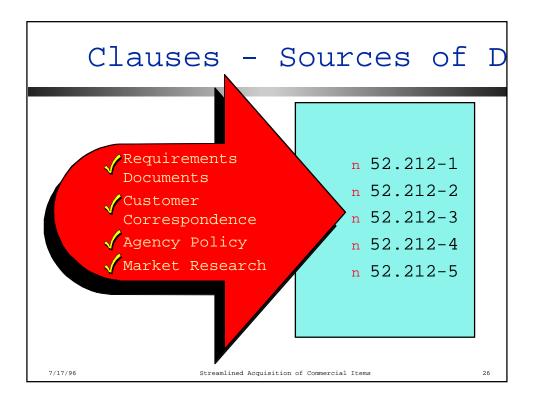
These statutory provisions of 52.212-4 can not be tailored:

- Assignments.
- Payment.
- Other compliances.
- Disputes.
- Invoice.
- Compliance with laws.
- Unique to Government contracts.

Provisions may not be tailored in a manner inconsistent with custom practices unless a waiver is approved IAW agency procedures.

Tailoring is accomplished by adding an addendum to the solicitation contract.

12,302

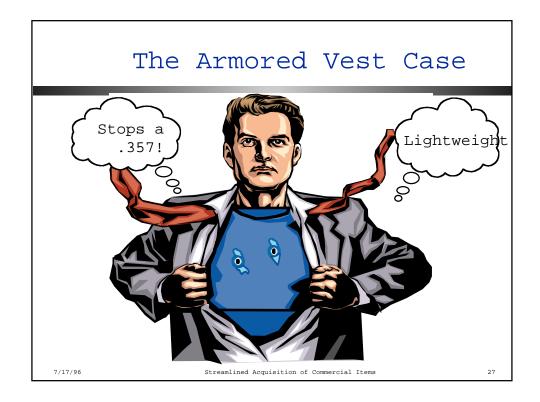


We have discussed the provisions that go into solicitations and cor commercial items, and the fact that the contracting officer has a general flexibility and latitude to tailor those provisions to suit the buy A natural question is, "Where does the contracting officer find the to include in those clauses?"

Sources of data include:

- Various requirements documents.
- Correspondence from or discussions with the customer.
- · Various policies and regulations of the particular agency.
- Past procurements.
- The marketplace.

(INSTRUCTOR NOTE: Illustrate with specific examples.)



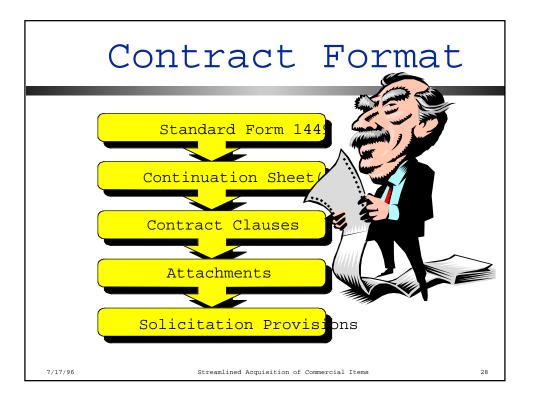
At this point, let's illustrate how these clauses can be tailored. Please turn to the handout entitled "The Armored Vest".

Read the scenario and determine which paragraphs in 52.212-1 and -4 be tailored. Determine which evaluation factors to include in 52. their relationship should be, and whether any additional provisions included.

Then paraphrase the language and put it in the spaces provided.

Instructor: Review suggested solution, emphasize teaching points:

- Simplicity.
- Flexibility.
- Mirror marketplace.



Let's resume the "ride through the FAR".

Solicitations and contracts for the acquisition of commercial items maximum extent practicable, be assembled as follows;

- a. Standard Form 1449
- b. Continuation of any blocks necessary
- c. Contract Clauses

52.212-4

Any addendum to 52.212-4

52.212-5

- d. Any attachments (e.g., SOW, SPECs)
- e. Solicitation Provisions

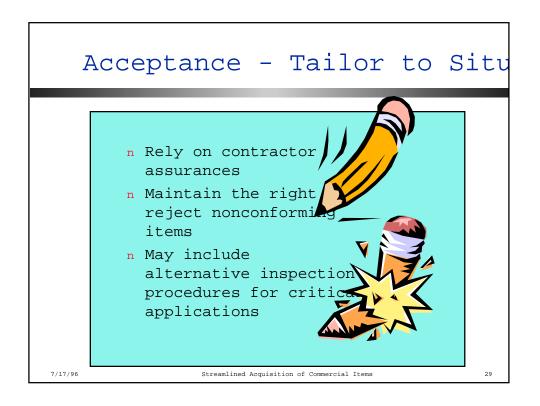
52.212-1

Any addendum to 52.212-1

52.212-2

52.212-3

(12.303)



Subpart 12.4 (Unique Requirements) contains guidance regarding tail several of the paragraphs in 52.212-4, when those paragraphs do not customary market practices, and guidance on the administration of c for commercial items where terms and conditions in the clause different considerably from guidance found elsewhere in the FAR.

The acceptance paragraph in 52.212-4 is based on the assumption the will rely on contractor assurances that his commercial item conform requirement. This saves the Government time and money.

Even though not expressly stated in the clause, we still have the refuse acceptance of nonconforming items.

Other acceptance procedures may be more appropriate for the acquisi complex items, or items used in critical applications. If so, the procedures shall be included in an addendum.

Acquisition of items on an "as is" basis may require acceptance prodifferent from those in the clause.

The bottom line is that the contracting officer has maximum flexibithis paragraph to match peculiar circumstances of the buy.

(12.402) (52.212-4)



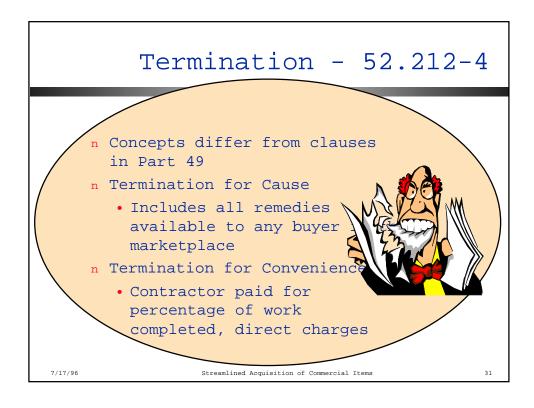
The Government's post-award rights include implied warranties of:

- Merchantability Item is reasonably fit for ordinary purposes f used, is of average grade, and comparable in quality to others i market of that description.
- Fitness Item is fit for the particular purpose for which the G use it.
- Remedies contained in the acceptance paragraph.

FASA also requires contracting officers to take advantage of commentary (express) warranties, to the maximum extent practicable. Offerors at the Government the same terms offered to the public. If we intend use of express warranties, they must meet the needs of the Government be adequate to protect our needs, and must be cost effective.

If customary business practice limits or excludes provisions of an warranty, the contracting officer must ensure that the express warr provides for repair or replacement of defective items discovered wireasonable time after acceptance.

Express warranties shall be included in the contract by addendum. This language gives the contracting officer tremendous flexibility. (12.404) (52.212-4)



12-403 speaks to terminations. The paragraphs in 52.212-4 of interare (f) excusable delays, (l) termination for the Government's convand (m) termination for cause.

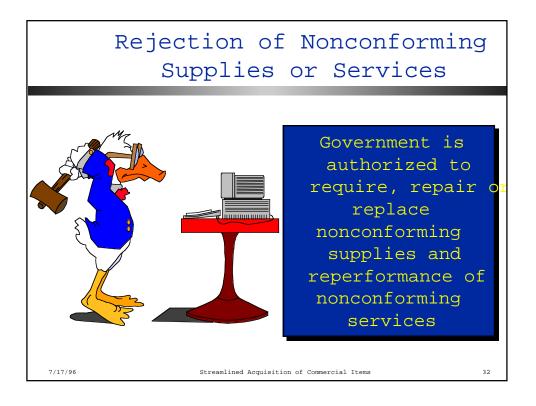
The termination provisions in 52.212-4 are quite different from the clauses in Part 49, as they are patterned after those found in inducontracts.

Note in paragraph (f) excusable delays, how much more lenient the ] is. For example, it recognizes delays of a common carrier.

Note in (1) termination for the Government's convenience, that the shall be paid a percentage of contract price based on percentage of done and any direct charges resulting from the termination. This is commercial application. There is no government-unique record keepi or cost principles).

Note in (m) termination for cause (cause is commercial term - Part default), the reasons for termination and the remedies available as and are the same as those available to any commercial buyer. Expar from Part 49 terms.

All of these changes simplify the termination processes and makes t process more commercial, reduces paperwork and provides greater fle (12.403) (52.212-4)



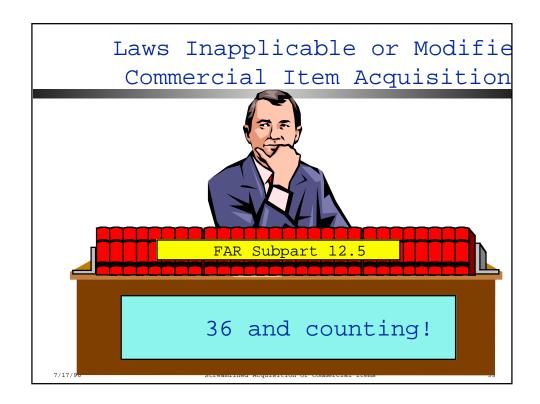
52.212-4 authorizes the Government to require repair or replacement nonconforming supplies or reperformance of nonconforming services  $\epsilon$  increase in contract price.

Government can exercise this authority after acceptance only if it

- Within a reasonable time after the defect was discovered or shou been discovered.
- Before any substantial change occurs in the condition of the ite the change is due to the defect in the item.

Unlike the more traditional inspection and acceptance clauses, 52.2 NOT make acceptance final for patent defects. This is in keeping v customary commercial practice, i.e. accepting items based on seller assurances rather than inspection of the item.

(52.212-4)

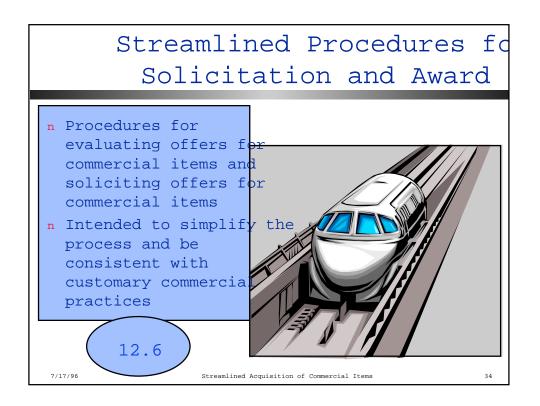


Subpart 12.5 lists provisions of laws that are inapplicable or parapplicable to contracts and subcontracts for commercial items.

Careful! Not applicable does not necestaring winds with the statute do not apply. For example, while contractors are relieved requirement to submit certain certifications, they are still require with the laws such as the Clean Air Act, the Federal Water Pollutic Act, and the Contract Work Hours and Safety Standards Act, or be in of contract.

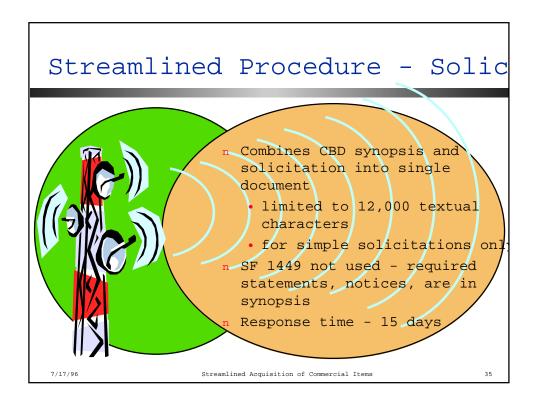
This is one of the most significant of the streamlining impacts of substantial number of previously required government-unique required have been eliminated, streamlining the process and cutting industry administrative costs of dealing with the Government.

(Subpart 12.5)



Subpart 12.6 contains coverage on two new streamlined procedures for contracting for commercial items.

They are intended to simplify and speed up the procurement process. (Subpart 12.6)



To reduce solicitation time, the contracting officer may use a streprocedure which combines the required CBD synopsis and the issuance solicitation into one document. Limitations are:

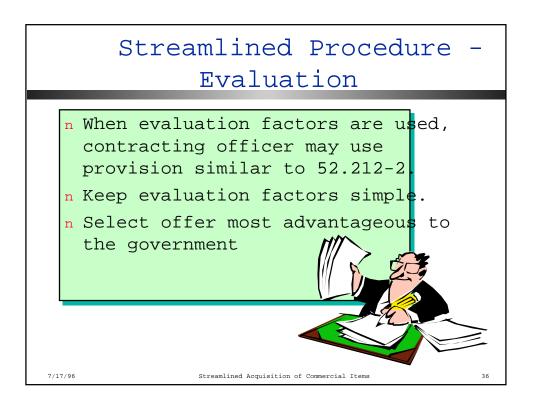
- FAR 5.207 limits submission to the CBD to 12000 textual characte 3 1/2 single spaced pages).
- It is only appropriate where the solicitation is relatively simp In this case, the SF1449 Solicitation/Contract/Order for Commercial not used.

Contracting officers should allow at least 15 days response time.

Post copies of the CBD/synopsis as usual. Amendments to the solici shall be published in the same manner.

By the way, if the requirement is for other than a commercial item the synopsis must inform the offerors that the Government does NOT use Part 12 for the solicitation

This really streamlines the process and reduces documentation. (12.603)



12.602 introduces the streamlined evaluation procedure.

When evaluation factors are used, the contracting officer may use  $\epsilon$  similar that in 52.212-2. An award based on best value is contemple The provision should be tailored to describe the evaluation factors their relative importance.

Suggested criteria are technical, price and past performance, the 1 stressed. Keep the factors simple and to a minimum.

Subfactors are not necessary if the solicitation adequately describuse.

Offers shall be evaluated in accordance with criteria contained in solicitation.

The technical evaluation would normally include examination of procliterature, product samples and warranty provisions.

The offer selected is the one most advantageous to the Government k the factors listed.

Fully document the rationale for selection.

This is significantly less formal than the evaluation procedures for Parts 14 or 15. Simplicity and flexibility are stressed at every t (12.602)



In summary, I have presented, in FAR sequence, brief highlights of significant changes to the contracting process for commercial items about by the implementation of FASA 94. As a result, you should be

- Describe the impact of those changes on the commercial item acqu process.
- Identify the required elements of a solicitation and contract fo items.

Finally, given sample requirements, you should be able to:

- Identify applicable clauses and provisions to tailor.
- Identify potential evaluation factors and their relative importa
- Identify appropriate data to insert in SF1449, Solicitation/Cont
- Paraphrase the language necessary to insert in applicable clause provisions to accomplish required tailoring.



You should also realize that the most important impact of these characteristic the impact on the federal procurement budget and our national industase.

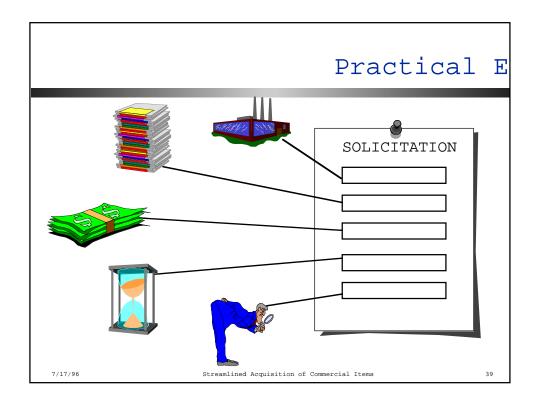
Using the streamlining techniques and opportunities to adapt to compractices will save scarce resources.

Contractor's costs will be reduced whenever their commercial and government lines can be combined.

Money and time should be saved by not having to comply with government unique terms and conditions such as inspection and quality procedure. Use of these procedures should open up additional portions of the commercial marketplace to government buys and encourage additional

competition.

The changes will be dramatic. When used in conjunction with other tools, these procedures should produce a streamlined, efficient prothe best business practices of the commercial marketplace.



Now let's put this instruction to practical use.

The purpose of the practical exercise is to reinforce the learning mentioned at the beginning of the lecture.

We will break into work groups. Each group will be given excerpts acquisition documents. Acting in the capacity of contracting offic data presented in the documents, the group will identify applicable and provisions to tailor to meet the customer's need, identify properaluation factors and their relationships, identify data to insert blocks on the SF1449, Solicitation/Contract/Order, and rewrite/paralanguage necessary to insert in applicable clauses and provisions t accomplish the required tailoring.

## Practical Exercise Briefing Template

SF 1449

52.212-1

52.212-2

52.212-4

52.212-5

Other Provisions/Attachments

7/17/96 Streamlined Acquisition of Commercial Items

Suggested timeline:

• Read and discuss material 30 minutes

• Identify evaluation factors 15 minutes

• Rewrite/paraphrase language,

develop data for SF 1449 45 minutes

• Develop/practice brief group solution 30 minutes

When we return to plenary session, work groups will brief solutidiscuss the school solution for the final 30 minutes of the sess. The briefing format is shown on this slide:

Applicable Blocks , SF 1449

52.212-1

52.212-2

52.212-4

52.212-5

Other Provisions